# BOROUGH OF FOLSOM ATLANTIC COUNTY NEW JERSEY

**AUDIT REPORT** 

FOR THE YEAR ENDED DECEMBER 31, 2018

#### **BOROUGH OF FOLSOM**

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#### **BOROUGH OF FOLSOM**

#### PART 1

# REPORT ON AUDIT OF FINANCIAL STATEMENTS AND SUPPLEMENTARY DATA YEAR ENDED DECEMBER 31, 2018





CERTIFIED PUBLIC ACCOUNTANTS

1535 HAVEN AVENUE • OCEAN CITY, NJ • 08226 PHONE 609.399.6333 • FAX 609.399.3710 www.ford-scott.com

#### Independent Auditor's Report

The Honorable Mayor and
Members of Borough Council
Borough of Folsom, New Jersey

#### **Report on the Financial Statements**

We have audited the accompanying balance sheets - regulatory basis of the various funds and account group of the Borough of Folsom, as of December 31, 2018 and 2017, the related statement of operations and changes in fund balance - regulatory basis for the years then ended, and the related statement of revenues - regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Borough's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Adverse Opinion on U.S Generally Accepted Accounting Principles.

As described in Note 1 of the financial statements, the financial statements are prepared by the Borough of Folsom on the basis of the financial reporting provisions prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of New Jersey.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S Generally Accepted Accounting Principles" paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the Borough of Folsom as of December 31, 2018 and 2017, or changes in financial position for the years then ended.

#### Basis for Qualified Opinion on Regulatory Basis of Accounting

As described in Note 19 of the financial statements, the Borough participates in a Length of Service Award Program (LOSAP) for its volunteer fire and rescue personnel. The amount reflected in the trust fund statements of \$58,101.89 and \$59,691.54 for 2018 and 2017 respectively were not audited and, therefore, we express no opinion on the LOSAP program.

#### Qualified Opinion on Regulatory Basis of Accounting

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion on Regulatory Basis of Accounting" paragraph, the financial statements referred to above present fairly, in all material respects, the regulatory basis balance sheets and account group as of December 31, 2018 and 2017, the regulatory basis statements of operations for the years then ended and the regulatory basis statements of revenues and expenditures for the year ended December 31, 2018 in accordance with the basis of financial reporting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1.

#### Other Matters

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Borough of Folsom's basic financial statements. The supplementary information listed in the table of contents and the letter of comments and recommendations section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental information listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic

financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information listed in the table of contents, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The letter of comments and recommendations section has not been subject to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 12, 2019 on our consideration of the Borough of Folsom's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Borough of Folsom's internal control over financial reporting and compliance.

Very truly yours,

FORD, SCOTT & ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

Harvey C. Cocozza, Jr.
Harvey C. Cocozza, Jr.
Certified Public Accountant
Registered Municipal Accountant
No. 551

July 12, 2019







### CURRENT FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

	_	2018	2017
<u>ASSETS</u>			_
Regular Fund:			
Cash:			
Treasurer	\$	594,740.49	708,396.12
Petty Cash	•	100.00	100.00
Total Cash	_	594,840.49	708,496.12
Other Receivables:			
Due from State - Senior Citizens and Veterans		1,651.71	1,401.71
Total Other Receivables	_	1,651.71	1,401.71
Receivables and Other Assets with Full Reserves:			
Delinquent Property Taxes Receivable		106,109.16	106,776.81
Tax Title and Other Liens		20,795.33	17,458.90
Property Acquired for Taxes -		•	·
at Assessed Valuation		561,800.00	561,800.00
Property Deeded		309,100.00	309,100.00
Revenue Accounts Receivable		•	•
Municipal Court		-	5,330.02
Interfund Receivable:			·
Grant Fund		-	141,275.26
Total Receivables and Other Assets	_	997,804.49	1,141,740.99
Deferred Charges			
Special Emergency Appropriation		94,000.00	125,000.00
	_	94,000.00	125,000.00
Total Regular Fund	-	1,688,296.69	1,976,638.82
Federal and State Grant Fund:			
Federal and State Grants Receivable		309,853.63	220,175.88
Due from Regular Fund		7,784.23	-
Total Federal and State Grant Fund	_	317,637.86	220,175.88
Total Current Fund	\$ _	2,005,934.55	2,196,814.70

### CURRENT FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

		2018	2017
LIABILITIES, RESERVES AND FUND BALANCE			
Regular Fund:			
Liabilities:			
Appropriation Reserves	\$	95,121.46	84,532.89
Encumbrances Payable/Accounts Payable	Ψ	26,977.10	98,654.41
Prepaid Taxes		39,319.59	67,532.20
Overpaid Taxes		2,487.28	17,535.13
Due to Grant Fund		7,784.23	17,555.15
Due to State of New Jersey		7,704.23	_
Marriage License			125.00
Local School Tax Payable		- 64,448.27	62,900.99
·		04,440.27	1,748.15
County Added Tax Payable Other		-	1,740.13
		0.000.00	0.000.00
Reserve for Tax Map Update		2,233.08	2,233.08
Reserve for Revaluation		11,571.20	37,145.60
Reserve for JIF Safety Funds		1,946.66	1,753.38
		251,888.87	374,160.83
Reserve for Receivables and Other Assets		997,804.49	1,141,740.99
Fund Balance		438,603.33	460,737.00
Total Regular Fund	_	1,688,296.69	1,976,638.82
Federal and State Grant Fund:			
Due to Regular Fund		_	141,275.26
Unappropriated Reserves		_	3,221.92
Appropriated Reserves		317,637.86	47,099.59
Encumbrances Payable		-	28,579.11
Total Federal and State Grant Fund		317,637.86	220,175.88
Total I cacial and State Stant I and		317,007.00	220,170.00
Total Current Fund	\$	2,005,934.55	2,196,814.70

# CURRENT FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES IN FUND BALANCE - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

	_	2018	2017
Revenue and Other Income Realized			
Fund Balance	\$	377,000.00	375,000.00
Miscellaneous Revenue Anticipated	Ψ	538,305.73	289,551.06
Receipts from Delinquent Taxes		107,197.48	92,358.89
Receipts from Current Taxes		3,363,151.28	3,359,707.09
Non Budget Revenue		23,346.69	35,007.20
Proceeds from Sale of Municipal Property		23,340.09	180,218.00
Other Credits to Income:			100,210.00
Unexpended Balance of Appropriation Res.		119,713.43	112,332.31
Interfund Returned		141,275.26	-
Cancellation of Prior Year Liability		733.06	658.07
Payment in Lieu of Taxes on Real Property		-	7,530.65
Total Income	_	4,670,722.93	4,452,363.27
Expenditures			
Budget and Emergency Appropriations:			
Appropriations Within "CAPS"			
Operations:			
Salaries and Wages		329,540.00	344,580.00
Other Expenses		606,720.00	651,696.00
Deferred Charges & Statutory Expenditures		67,308.16	65,305.00
Appropriations Excluded from "CAPS"			
Operations:			
Salaries and Wages		-	-
Other Expenses		67,832.68	53,124.62
Capital Improvements		332,000.00	45,000.00
Municipal Debt Service		34,562.00	34,562.00
Deferred Charges & Statutory Expenditures		67,570.00	51,570.00
Local District School Tax		1,871,223.00	1,868,128.00
County Tax		936,666.97	962,745.61
County Share of Added Tax		2,433.79	1,748.15
Refund of Prior Year Revenue		-	477.60
Interfund Created		-	20,758.28
Total Expenditures	_ _	4,315,856.60	4,099,695.26
Excess in Revenue		354,866.33	352,668.01
	_	33 .,300.00	552,000.01

# CURRENT FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES IN FUND BALANCE - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

	2018	2017
Adjustments to Income before Fund Balance:  Expenditures included above which are by  Statute Deferred Charges to Budgets of Succeeding Year	-	-
Total Adjustments		
Statutory Excess to Fund Balance	354,866.33	352,668.01
Fund Balance January 1	460,737.00	483,068.99
	815,603.33	835,737.00
Decreased by: Utilization as Anticipated Revenue	377,000.00	375,000.00
Fund Balance December 31	\$ 438,603.33	460,737.00

Exhibit A-2 Sheet 1

CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

	An	Anticipated		Excess or
	Budget	N.J.S. 40A:4-87	Realized	(Deficit)
Fund Balance Anticipated	\$ 377,000.00	0	377,000.00	
Total Fund Balance Anticipated	377,000.00		377,000.00	
Miscellaneous Revenues: Section A: Local Revenues Fines and Costs:				
Municipal Court Interest on Investments and Deposits	13,000.00 800.00	0.0	12,440.29 755.56	(559.71) (44.44)
Interest and Costs on Taxes	18,100.00	0	18,366.20	266.20
Total Section A: Local Revenues	31,900.00		31,562.05	(337.95)
Section B: State Aid Without Offsetting Appropriations Consolidated Municipal Property Tax Relief	6,051.00		6,051.00	,
Energy Receipts Tax	180,031.00	0	180,031.00	ı
Total Section B: State Aid Without Offsetting Appropriations	186,082.00		186,082.00	
Section C: Uniform Construction Code Fees Uniform Construction Code Fees	5,000.00	0	3,870.00	(1,130.00)
Total Section C: Uniform Construction Code Fees	5,000.00		3,870.00	(1,130.00)

CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

	Anticipated	pated		Excess or
	Budget	N.J.S. 40A:4-87	Realized	(Deficit)
Section F: Special Items - Public and Private Programs Off-Set with Appropriations				
Recycling Tonnage Grant	3,588.22		3,588.22	
Clean Communities Program	9 464 00	6,039.46	6,039.46	
Community Development Block Grant		15,000.00	15,000.00	
Sustainable New Jersey		2,000.00	2,000.00	
N.J. Transportation Trust Fund Authority Act	282,000.00		282,000.00	
Total Section F: Special Items - Public and Private Programs				
	293,752.22	23,039.46	316,791.68	
Total Miscellaneous Revenues:	516,734.22	23,039.46	538,305.73	(1,467.95)
Receipts from Delinquent Taxes	100,000.00		107,197.48	7,197.48
Amount to be Raised by Taxes for Support of Municipal Budget Local Tax for Municipal Purposes	665,846.15		729,913.51	64,067.36
Total Amount to be Raised by Taxes for Support of Municipal Budget	665,846.15		729,913.51	64,067.36
Budget Totals	1,659,580.37	23,039.46	1,752,416.72	69,796.89
Non- Budget Revenues: Other Non- Budget Revenues:			23,346.69	23,346.69

93,143.58

1,775,763.41

23,039.46

1,659,580.37

#### CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

Analysis of Realized Revenues

Allocation of Current Tax Collections:		
Revenue from Collections	\$	3,363,151.28
Allocated to:		
School, County and Other Taxes	<u>-</u>	2,810,323.76
Balance for Support of Municipal Budget Appropriations		552,827.52
Increased by:		
Appropriation "Reserved for Uncollected Taxes"	_	177,085.99
Amount for Support of Municipal Budget Appropriations	=	729,913.51
Receipts from Delinquent Taxes:		
Delinquent Tax Collection	106,226.55	
Tax Title Lien Collections	970.93	
Total Receipts from Delinquent Taxes	=	107,197.48
Analysis of Non-Budget Revenue:		
Miscellaneous Revenue Not Anticipated:		
Licenses and Fees	2,880.00	
Fees & Permits	8,007.20	
Cable Franchise Fees	11,216.09	
Administration Fee - Senior Citizens and Veterans	516.00	
Miscellaneous Other	 727.40	
	_	23,346.69
Total Miscellaneous Revenue Not Anticipated:	\$	23,346.69

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

		Appropriations	iations		Expended		(Over expended) Unexpended
		Budget	Budget After Modifications	Paid or Charged	Encumbered	Reserved	Balance
OPERATIONS WITHIN "CAPS" GENERAL GOVERNMENT Borouch Council							
Salaries and Wages	8	22,000.00	22,000.00	22,000.00			
Other Expenses Municipal Clerk		1,800.00	1,800.00	1,398.00		402.00	
Salaries and Wages		72,000.00	72,000.00	71,622.23		377.77	
Other Expenses		22,500.00	22,500.00	20,465.85	240.32	1,793.83	
Salaries and Wages		16,000.00	16,000.00	15,999.95		0.05	
Other Expenses		10,000.00	10,000.00	8,467.87	431.05	1,101.08	
Audit Service		19,500.00	19,500.00	19,000.00		200.00	
Tax Assessment Administration							
Salaries and Wages		15,015.00	15,615.00	15,589.30		25.70	
Other Expenses		4,500.00	4,500.00	4,007.80	250.00	242.20	
Collection of Taxes							
Salaries and Wages		16,575.00	16,575.00	16,571.10		3.90	
Other Expenses		4,850.00	4,850.00	3,503.17		1,346.83	
Legal Services and Costs							
Other Expenses		40,000.00	40,000.00	33,908.00		6,092.00	
Engineering Services and Costs							
Other Expenses		35,000.00	35,000.00	16,478.76	2,885.00	15,636.24	
Historical Society							
Other Expenses		200.00	200.00			200.00	
Planning Board							
Salaries and Wages		4,350.00	4,350.00	3,996.96		353.04	
Other Expenses		4,000.00	4,000.00	3,688.90	17.99	293.11	
Insurance							
General Liability		32,030.00	29,030.00	28,885.00		145.00	
Worker's Compensation		28,739.00	13,739.00	11,464.00		2,275.00	
Employee Group Insurance		62,000.00	66,000.00	63,676.12		2,323.88	
Health Benefits Waiver		7,600.00	00.009,6	9,392.70		207.30	
Unemployment Compensation Insurance		5,000.00	5,000.00	211.82		4,788.18	
Municipal Court							
Salaries and Wages		50,000.00	50,000.00	49,596.83	7	403.17	
Otner Expenses		3,000.00	3,000.00	7,225.97	15.151	922.52	
Public Delender				100		0	
Other Expenses		900.00	900.00	875.01		24.99	

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

	Appropriations	iations		Expended		(Over expended) Unexpended
	Budget	Budget After Modifications	Paid or Charged	Encumpered	Reserved	Balance Cancelled
PUBLIC SAFETY Office of Emergency Management Salaries and Wages Other Expenses	1,000.00	1,000.00	949.99		50.01 200.00	
Municipal Prosecutor's Office Other Expenses	1,500.00	1,500.00	1,400.01		66.66	
STREETS AND ROADS Streets and Road Maintenance Salaries and Wages Other Expenses	137,000.00 32,900.00	132,000.00 42,900.00	122,946.90 32,915.95	(35.83)	9,053.10 10,019.88	
Reserve for Snow Removal Solid Waste Collection Other Expenses	1.00	2,901.00	2,901.00 73,543.70	7,235.22	1,221.08	
Public Building and Grounds Other Expenses Vehicle Maintenance	20,000.00	21,000.00	19,332.95 12,126.63	652.09	1,014.96 7,873.37	
SANITATION Landfill & Solid Waste Disposal Costs Other Expenses	62,000.00	64,500.00	53,707.34	5,078.65	5,714.01	
HEALTH AND WELFARE Animal Control Services Other Expenses Environmental Commission	6,000.00	6,000.00	6,000.00		•	
Other Expenses	00.009	00.009			00.009	
RECREATION AND EDUCATION Recreation Services and Programs Other Expenses	5,500.00	5,500.00	5,020.46		479.54	
raiks confinssion Other Expenses	5,000.00	5,000.00			5,000.00	

CURRENT FUND
STATEMENT OF EXPENDITURES - REGULATORY BASIS
FOR THE YEAR ENDED DECEMBER 31, 2018

	Appropriations	iations		Expended		(Over expended) Unexpended
	Budget	Budget After Modifications	Paid or Charged	Encumbered	Reserved	Balance Cancelled
UTILITIES Electricity & Natural Gas Telecommunications Costs Petroleum Products	62,000.00 12,000.00 11,000.00	62,000.00 12,000.00 11,000.00	48,161.30 11,088.42 7,668.48	9,325.68 247.22 498.20	4,513.02 664.36 2,833.32	
TOTAL OPERATIONS WITHIN "CAPS"	936,260.00	936,260.00	820,788.47	26,977.10	88,494.43	
Contingent	,	ı	ı			
TOTAL OPERATIONS INCLUDING CONTINGENT WITHIN "CAPS"	936,260.00	936,260.00	820,788.47	26,977.10	88,494.43	
Detail: Salaries and Wages Other Expenses	333,940.00 602,320.00	329,540.00 606,720.00	319,273.26 501,515.21	26,977.10	10,266.74 78,227.69	
DEFERRED CHARGES AND STATUTORY EXPENDITURES:						
Deferred Charges: none						
Statutory Expenditures: Contributions to: Public Employees' Retirement System Social Security System (O.A.S.I.) Defined Contribution Retirement Program	38,808.16 28,000.00 500.00	38,808.16 28,000.00 500.00	38,808.16 24,906.40		3,093.60	
TOTAL DEFERRED CHARGES AND STATUTORY EXPENDITURES:	67,308.16	67,308.16	63,714.56		3,593.60	
TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES WITHIN "CAPS"	1,003,568.16	1,003,568.16	884,503.03	26,977.10	92,088.03	

CURRENT FUND
STATEMENT OF EXPENDITURES - REGULATORY BASIS
FOR THE YEAR ENDED DECEMBER 31, 2018

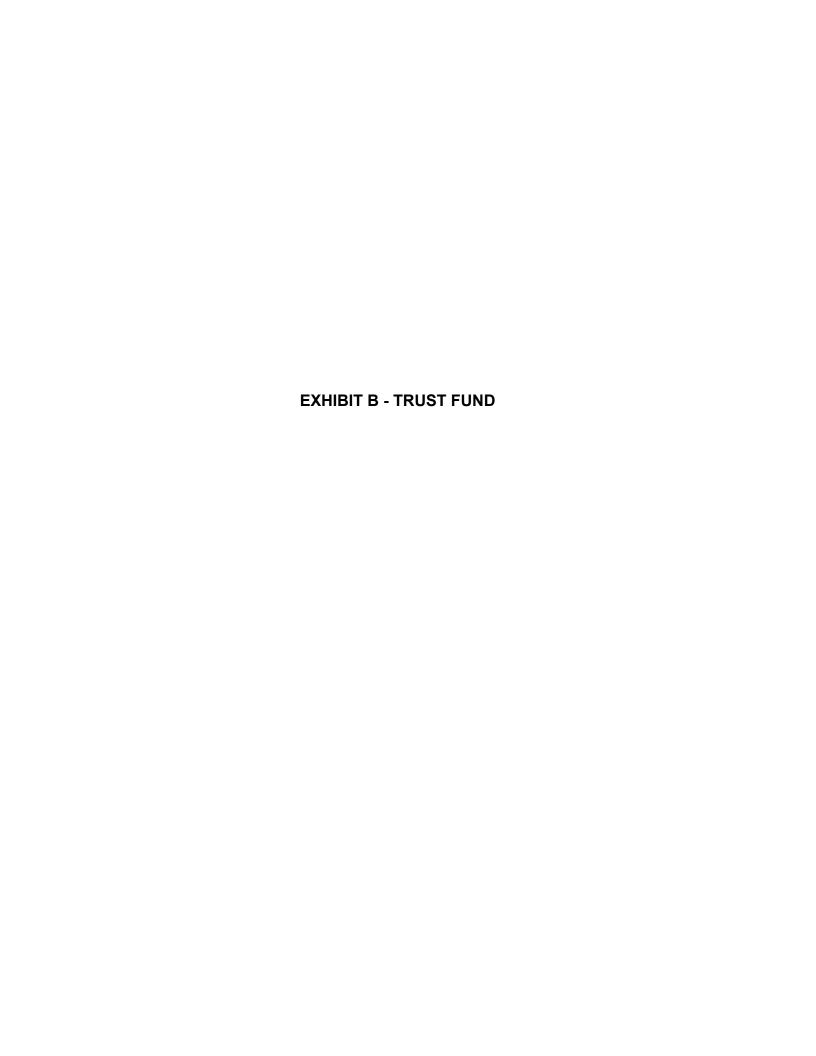
	Appropriations	iations		Expended		(Over expended) Unexpended
	Budget	Budget After Modifications	Paid or Charged	Encumbered	Reserved	Balance Cancelled
OPERATIONS - EXCLUDED FROM "CAPS" (A) Operations - Excluded from "CAPS" Employee Group Insurance	,	·			'	
TOTAL OTHER OPERATIONS - EXCLUDED FROM "CAPS"						
Interlocal Municipal Service Agreements Police Dispatch Fire Services UCC -CCO Inspections	10,000.00 16,000.00 5,000.00	10,000.00 16,000.00 5,000.00	9,819.08 16,000.00 2,604.00		180.92	
TOTAL SHARED SERVICE AGREEMENTS	31,000.00	31,000.00	28,423.08	1	2,576.92	
(A) Public and Private Programs Off-Set by Revenues Clean Communities Program Grant Community Development Block Grant Sustainable New Jersey Municipal Alliance on Alcoholism and Drug Abuse State Match	8,164.00	6,039.46 15,000.00 2,000.00 8,164.00	6,039.46 15,000.00 2,000.00 8,164.00			
Recycling Tonnage Grant	3,588.22	3,588.22	3,588.22			
Total Public and Private Programs Off-Set by Revenues	13,793.22	36,832.68	36,832.68			
Total Operations - Excluded from "CAPS" Detail: Salaries and Wages Other Expenses	44,793.22	67,832.68 - 67,832.68	65,255.76 - 65,255.76		2,576.92	
(C) Capital Improvements Capital Improvement Fund Computer & Electronics Equipment Public Works Equipment New Jersey Transportation Trust Fund Authority Act	10,000.00	10,000.00 - 40,000.00 282,000.00	10,000.00 39,543.49 282,000.00		- - 456.51	

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

	Appropriations	iations		Expended		(Over expended) Unexpended
	700	Budget After	Paid or	or o	PO 2000	Balance
Total Capital Improvements	332,000.00	332,000.00	331,543.49		456.51	Calicelled
(D) Debt Service Payment of Bond Principal Interest on Bonds	22,456.00 12,107.00	22,456.00 12,107.00	22,456.00 12,106.00			1.00
Total Debt Service	34,563.00	34,563.00	34,562.00			1.00
(E) Deferred Charges Special Emergency Authorizations - 5 Years Deferred Charge to E-turo Taxasina Hafradad	31,000.00	31,000.00	31,000.00		ı	
Deferred Charge to Future Taxation Officialized	36,570.00	36,570.00	36,570.00			
Total Deferred Charges	67,570.00	67,570.00	67,570.00	1		
TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES EXCLUDED FROM "CAPS"	478,926.22	501,965.68	498,931.25		3,033.43	1.00
SUBTOTAL GENERAL APPROPRIATIONS	1,482,494.38	1,505,533.84	1,383,434.28	26,977.10	95,121.46	1.00
(M) Reserve for Uncollected Taxes	177,085.99	177,085.99	177,085.99			
TOTAL GENERAL APPRORIATIONS	\$ 1,659,580.37	1,682,619.83	1,560,520.27	26,977.10	95,121.46	1.00
Budget Appropriations by 40A:4-87		1,659,580.37 23,039.46 1,682,619.83				

177,085.99 318,832.68 31,000.00 1,033,601.60

Reserve for Uncollected Taxes Federal and State Grants Deferred Charges Disbursements 1,560,520.27





## TRUST FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

	_	2018	2017
ASSETS Animal Control Fund:			
Cash	\$_	378.95	587.73
	_	378.95	587.73
Length of Service Award Program (LOSAP) (unaudited)			
Investments	_	58,101.89	59,691.54
	_	58,101.89	59,691.54
Other Funds:			
Cash - Treasurer		136,249.43	154,041.63
Small Cities Loans Receivable	_	119,886.00	119,886.00
	_	256,135.43	273,927.63
	\$ _	314,616.27	334,206.90

## TRUST FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

		2018	2017
LIABILITIES, RESERVES AND FUND BALANCE		_	
Animal Control Fund:			6.60
Due to the State of New Jersey		- 378.95	6.60 581.13
Reserve for Expenditures		370.93	301.13
	_	378.95	587.73
Length of Service Award Program (LOSAP) (unaudited)			
Net Assets Available for Benefits	_	58,101.89	59,691.54
Other Funds:			
Reserve for Receivables - Small Cities Loans		119,886.00	119,886.00
Reserves - Miscellaneous		136,249.43	154,041.63
	_	256,135.43	273,927.63
	\$_	314,616.27	334,206.90





### GENERAL CAPITAL FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

		2018	2017
<u>ASSETS</u>			
Cash Deferred Charges to Future Taxation -	\$	102,792.38	56,222.38
Funded		225,107.00	247,563.00
Unfunded		124,862.32	161,432.32
		452,761.70	465,217.70
LIABILITIES, RESERVES AND FUND BALANCE			
Serial Bonds Payable Improvement Authorizations:		225,107.00	247,563.00
Funded Unfunded		100,000.00	-
Capital Improvement Fund		70,175.23	160,175.23
Fund Balance		57,479.47	57,479.47
	\$ <u></u>	452,761.70	465,217.70
There were bonds and note authorized but not issued at D	locombor 31		
There were bonds and note authorized but not issued at b	2017	161,432.32	
	2018	124,862.32	

# GENERAL CAPITAL FUND COMPARATIVE STATEMENT OF FUND BALANCE REGULATORY BASIS FOR THE YEARS ENDED DECEMBER 31,

	 2018	2017
Beginning Balance January 1	\$ 57,479.47	57,479.47
No Activity		
Ending Balance December 31	\$ 57,479.47	57,479.47

EXHIBIT G - GENERAL FIXED ASSETS ACCOUNT GROUP	



# STATEMENT OF GENERAL FIXED ASSETS DECEMBER 31, REGULATORY BASIS

		2018	2017
General Fixed Assets:	_		
Land	\$	213,600.00	213,600.00
Buildings and Improvements		818,930.00	818,930.00
Vehicles		332,845.00	294,396.00
Furniture, Fixtures and Equipment		289,019.26	289,019.26
	_	1,654,394.26	1,615,945.26
Investment in General Fixed Assets	\$	1,654,394.26	1,615,945.26







### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Reporting Entity

The Borough of Folsom was incorporated in 1906 and is located in Southern New Jersey in Atlantic County. The population estimate by the US Department of Census as of July 2010 is 1,873. The Borough provides to its citizens the following services: recreation, public improvements, planning and zoning and general administrative services.

The Borough of Folsom is governed by a Mayor and a six-member Borough Council. The Mayor is the chief executive officer and Council is the legislative body of the Borough. The Mayor is elected to a four-year term and the six Borough Council members are elected to three-year terms. The Borough Clerk monitors the daily administrative responsibilities.

The financial statements of the Borough of Folsom include every board, body, office or commission supported and maintained wholly or in part by funds appropriated by the Borough of Folsom, as required by N.J.S. 40A:5-5.

Component units are legally separate organizations for which the Borough is financially accountable. The Borough is financially accountable for an organization if the Borough appoints a voting majority of the organization's governing board and (1) the Borough is able to significantly influence the programs or services performed or provided by the organization; or (2) the Borough is legally entitled to or can otherwise access the organization's resources; the Borough is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to the organization; or the Borough is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Borough in that the Borough approves the budget, the issuance of debt or the levying of taxes. The Borough of Folsom had no component units as defined by Governmental Accounting Standards Board (GASB).

# **B.** Description of Funds

The accounting policies of the Borough of Folsom conform to the accounting principles applicable to municipalities which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with the respect to public funds. Under this method of accounting, the Borough of Folsom accounts for its financial transactions through the following separate funds:

<u>Current Fund</u> -- resources and expenditures for governmental operations of a general nature, including Federal and State grant funds.

<u>Trust Funds</u> -- receipts, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

<u>General Capital Fund</u> -- receipt and disbursement of funds for the acquisition of general facilities, other than those acquired in the Current Fund.

<u>General Fixed Assets Account Group</u> -- All fixed assets used in governmental fund type operations (general fixed assets) are accounted for in the general fixed assets account group, rather than in governmental funds.

### C. Basis of Accounting

The accounting principles and practices prescribed for municipalities by the State of New Jersey differ in certain respects from accounting principles generally accepted in the United States of America applicable to local governmental units. The more significant policies in New Jersey follow.

A modified accrual basis of accounting is followed with minor exceptions.

<u>Revenues</u> -- are recorded as received in cash except for certain amounts which are due from other governmental units. Receipts from Federal and State grants are realized as revenue when anticipated in the Borough budget. Receivables for property taxes are recorded with offsetting reserves on the balance sheet of the Borough's Current Fund; accordingly, such amounts are not recorded as revenue until collected. Other amounts that are due to the Borough which are susceptible to accrual are also recorded as receivables with offsetting reserves and recorded as revenue when received.

Expenditures -- are recorded on the "budgetary" basis of accounting. Generally expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with the Encumbrance Accounting System. Outstanding encumbrances at December 31 are reported as a cash liability in the financial statements. Appropriation reserves covering unexpended appropriation balances are automatically created at December 31st of each year and recorded as liabilities, except for amounts which may be canceled by the Governing Body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income. Appropriations for principal payments on outstanding general capital bonds and notes are provided on the cash basis; interest on general capital indebtedness is on the cash basis. Compensated absences are reported on a pay as you go basis and no accrual or expenditure is reported as the absences are earned.

<u>Foreclosed Property</u> -- Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved.

<u>Interfunds</u> -- Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

<u>Inventories of Supplies</u> - The cost of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The cost of inventories are not included on the various balance sheets.

<u>General Fixed Assets</u> -- The Borough of Folsom has developed a fixed assets accounting and reporting system in accordance with the requirements of the State of New Jersey, Division of Local Government Services. This reporting system differs in certain respects from Generally Accepted Accounting Principles.

As required by New Jersey Statutes, foreclosed property is reported in the current operating fund of the municipality.

Fixed assets used in governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available except for land which is valued at estimated market value on the date of acquisition. Expenditures for long lived assets with an original cost in excess of \$5,000 are capitalized except for computer equipment which is capitalized regardless of cost.

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the Capital funds until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital have not been accounted for separately.

<u>Levy of Taxes</u> -- The County Board of Taxation certifies the tax levy of the municipality each year. The tax levy is based on the assessed valuation of taxable property within the municipality. Taxes are payable on the first day of February, May, August, and November. Any taxes that have not been paid by the 11<sup>th</sup> day of the 11<sup>th</sup> month in the fiscal year levied are subject to being included in the tax sale and the lien enforced by selling the property in accordance with NJSA 54:5 et. seq.

The municipality is responsible for remitting 100% of the school and county taxes to the respective agency. The loss for delinquent or uncollectible accounts is borne by the municipality and not the school district or county.

<u>Interest on Delinquent Taxes</u> – It is the policy of the Borough to collect interest for the nonpayment of taxes or assessments on or before the date when they would become delinquent. The Tax Collector is authorized to charge eight percent (8%) per annum on the first \$1,500 of taxes becoming delinquent after due date and eighteen percent (18%) per annum on any amount of taxes in excess of \$1,500 becoming delinquent after due date and if a delinquency is in excess of \$10,000 and remains in arrears beyond December 31st, an additional penalty of six percent (6%) shall be charged against the delinquency.

<u>Capitalization of Interest</u> -- It is the policy to the Borough of Folsom to treat interest on projects as a current expense and the interest is included in the current operating budget.

<u>Use of Estimates</u> -- The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America or the regulatory basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# **D Required Financial Statements**

The State of New Jersey requires the following financial statements to be presented for each fund on the regulatory basis of accounting: Balance Sheet, Statement of Operations and Changes in Fund Balance, Statement of Revenue and Statement of Expenditures. These statements differ from those presented under Generally Accepted Accounting Principles, which requires a Statement of Net Position and Statement of Activities in addition to the fund financial statements.

## E. Comparative Data

Comparative total data for the prior year has been presented in the accompanying Balance Sheets and Statement of Operations in order to provide an understanding of changes in the Borough's financial position. However, comparative (i.e., presentation of prior year totals by fund type) data have not been presented in the Statement of Revenues-Regulatory Basis and Statement of Expenditures-Regulatory Basis since their inclusion would make the statements unduly complex and difficult to read.

## F. Recent Accounting Pronouncements Not Yet Effective

In November 2016, the Governmental Accounting Standards Board (GASB) issued Statement No. 83, "Certain Asset Retirement Obligations". This statement is effective for fiscal periods beginning after June 15, 2018, will not have any effect on the City's financial reporting.

In January 2017, the Governmental Accounting Standards Board (GASB) issued Statement No. 84, "Fiduciary Activities". This statement is effective for fiscal periods beginning after December 15, 2018, will not have any effect on the City's financial reporting.

In June 2017, the Governmental Accounting Standards Board (GASB) issued Statement No. 87, "Leases". This statement is effective for fiscal periods beginning after December 15, 2019, will not have any effect on the City's financial reporting.

In April 2018, the Governmental Accounting Standards Board (GASB) issued Statement No. 88, "Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements". This statement is effective for fiscal periods beginning after June 15, 2018, will not have any effect on the Borough's financial reporting.

In June 2018, the Governmental Accounting Standards Board (GASB) issued Statement No. 89, "Accounting for Interest Costs Incurred before the End of a Construction Period". This statement is effective for fiscal periods beginning after December 15, 2019, will not have any effect on the Borough's financial reporting.

In August 2018, the Governmental Accounting Standards Board (GASB) issued Statement No. 90, "Majority Equity Interests – an amendment of GASB Statements No. 14 and No. 61". This statement is effective for fiscal periods beginning after December 15, 2018, will not have any effect on the Borough's financial reporting.

In May 2019, the Governmental Accounting Standards Board (GASB) issued Statement No. 91, "Conduit Debt Obligations". This statement is effective for fiscal periods beginning after December 15, 2020, will not have any effect on the Borough's financial reporting.

### Note 2: BUDGETARY INFORMATION

Under New Jersey State Statutes, the annual budget is required to be a balanced cash basis document. To accomplish this, the municipality is required to establish a reserve for uncollected taxes. The 2018 and 2017 statutory budgets included a reserve for uncollected taxes in the amount of \$177,085.99, and \$187,927.40. To balance the budget, the municipality is required to show a budgeted fund balance. The amount of fund balance budgeted to balance the 2018 and 2017 statutory budgets was \$377,000.00 and \$375,000.00.

The Chief Financial Officer has the discretion of approving intra department budgetary transfers throughout the year. Inter department transfers are not permitted prior to November 1. After November 1 these transfers can be made in the form of a resolution and approved by Borough Council. The following significant budget transfers were approved in the 2018 and 2017 calendar years.

	<u>2018</u>	<u>2017</u>
Legal Services and Costs – OE		5,000
Engineering Services – OE		(15,000)
Workers Compensation Insurance	(15,000)	(13,604)
General Liability Insurance	(3,000)	26,704
Employee Group Insurance	4,000	
Streets & Roads – S&W	(5,000)	
Streets & Roads – OE	10,000	
Construction Official – S&W		(14,000)

NJSA 40A:4-87 permits special items of revenue and appropriations to be inserted into the annual budget when the item has been made available by any public or private funding source and the item was not determined at the time of budget adoption. During the 2018 calendar year, Borough Council approved total budget insertions in the amount of \$23,039.46. Borough Council approved total budget insertions in the amount of \$9,331.40 during the 2017 calendar year. The following schedule details the significant budget insertions:

Budget Category	<u>2018</u>	<u>2017</u>
Clean Communities	\$ 6,039.46	6,315.60
Community Development Block	15,000.00	3,015.80

The municipality may make emergency appropriations, after the adoption of the budget, for a purpose which was not foreseen at the time the budget was adopted or for which adequate provision was not made therein. This type of appropriation shall be made to meet a pressing need for public expenditure to protect or promote the public health, safety, morals or welfare or to provide temporary housing or public assistance prior to the next succeeding fiscal year. Emergency appropriations, except those classified as a special emergency, must be raised in the budget of the succeeding year. Special emergency appropriations are permitted to be raised in the budgets of the succeeding three or five years. No emergency authorizations were approved by Borough Council during 2018. During 2017 the Borough approved a special emergency in the amount of \$80,000 for property revaluation.

# **Note 3: INVESTMENTS**

As of December 31, 2018 and 2017, the municipality had no investments other than in the Length of Service Award Program (LOSAP).

**Interest Rate Risk.** The municipality does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, New Jersey Statutes 40A:5-15.1(a) limits the length of time for most investments to 397 days.

**Credit Risk**. New Jersey Statutes 40A:5-15.1(a) limits municipal investments to those specified in the Statutes. The type of allowable investments are Bonds of the United States of America or of the local unit or school districts of which the local unit is a part of: obligations of federal agencies not exceeding 397 days; government money market mutual funds; the State of New Jersey Cash Management Plan; local government investment pools; or repurchase of fully collateralized securities.

Concentration of Credit Risk. The municipality places no limit on the amount the Borough may invest in any one issuer.

### **Unaudited Investments**

As more fully described in Note 21, the Borough has created a Length of Service Award Program (LOSAP) for emergency service volunteers. The LOSAP investments are similar to those allowed in a deferred compensation program as specified in NJSA 43:15B-1 et. seq. except that all investments are retained in the name of the Borough. All investments are valued at fair value. In accordance with NJAC 5:30-14.37 the investments are maintained by Lincoln Financial Group, which is an authorized provider approved by the Division of Local Government Services. The balance in the account on December 31, 2018 and 2017 amounted to \$XXX and \$59,691.54.

The following investments represent 5% or more of the total invested with Lincoln Financial Advisors as of December 31, 2018 and 2017.

	<u>2018</u>	<u>2017</u>
American Funds Growth Fund	\$ 4,816.30	4,882.86
Fixed	20,353.87	19,745,.18
L VIP SSgA S&P 500 Index Fund	21,216.34	22,560.67
L VIP T Rowe Price Structured		
Mid Cap Growth	5,717.85	5,966.03
All Others	5,997.53	6,536.76
Total	\$ 58,101.89	59,691.50

### Note 4: CASH

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The municipality's policy is based on New Jersey Statutes requiring cash be deposited only in New Jersey based banking institutions that participate in the New Jersey Governmental Depository Protection Act (GUDPA) or in qualified investments established in New Jersey Statutes 40A:5-15.1(a) that are treated as cash equivalents. Under the act, all demand deposits are covered by the Federal Deposit Insurance Corporation (FDIC). Public funds owned by the municipality in excess of FDIC insured amounts are protected by GUDPA. However, GUDPA does not protect intermingled trust funds such as salary withholdings, bail funds or funds that may pass to the municipality relative to the happening of a future condition. As of December 31, 2018 and 2017, \$0 of the municipality's bank balance of \$869,914.58 and \$948,485.52 was exposed to custodial credit risk.

# **Note 5: FIXED ASSETS**

The following schedule is a summarization of the changes in general fixed assets for the calendar years ended December 31, 2018 and 2017.

		Balance			Balance
		as of	Additions/	Disposals/	as of
		<u>12/31/17</u>	<u>Adjustments</u>	<u>Adjustments</u>	<u>12/31/18</u>
Land	\$	213,600.00	-		213,600.00
Buildings and Improvements		818,830.00			818,830.00
Furniture, Fixtures					
& Equipment		289,019.26			289,019.26
Vehicles		294,396.00	38,449.00		332,845.00
Total	•	1,615,945.26			1,654,394.26
	=				
		Balance			Balance
		as of	Additions/	Disposals/	as of
		12/31/16	<u>Adjustments</u>	<u>Adjustments</u>	<u>12/31/17</u>
Land		213,600.00			213,600.00
Buildings and Improvements		818,830.00			818,830.00
Furniture, Fixtures					
& Equipment		290,943.83	13,192.00	15,116.57	289,019.26
Vehicles		294,396.00			294,396.00
Total	\$	1,617,869.83	13,192.00	15,116.57	1,615,945.26

## **Note 6: LONG TERM DEBT**

# Summary of Municipal Debt

Long-term debt as of December 31, 2018 and 2017 consisted of the following:

		Balance 12/31/17	Additions	Pavments	Balance 12/31/18	Due in One Year
General	\$	247,563.00	7 taditionio	22,456.00	225,107.00	23,593.00
Comp Absences	•	3,431.02	13,353.10	13,380.72	3,413.52	0.00
·		250,994.02	13,353.10	35,836.72	228,520.52	23,593.00
		Balance			Balance	Due in
		12/31/16	Additions	Payments	12/31/17	One Year
General		268,937.00		21,374.00	247,563.00	22,456.00
Comp Absences		2,062.63	12,583.11	11,214.72	3,431.02	0.00
	\$	270,999.63	12,583.11	32,588.72	250,994.02	22,456.00

# Outstanding bonds whose principal and interest are paid from the Current Fund Budget of the Borough:

\$534,000 General Improvement Bond with the United States Department of Agriculture, Rural Economic and Community Development with a balance due on December 31, 2018 and 2017 of \$225,107 and \$247,563. This loan is payable in semi-annual installments of \$17,281 beginning on July 18, 1997 and continuing through July 18, 2026. Interest is calculated at 5% and is included in the semi-annual installments. This method of calculating interest, as well as semi-annual principal payments, is not in conformance with New Jersey Statutes. The Borough has received approval from the Local Finance Board to use this method of interest calculation for this issue.

# Schedule of Annual Debt Service for Principal and Interest for Bonded Debt Issued and Outstanding

Year Ending				
December 31,		<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019		23,592.73	10,969.27	34,562.00
2020		24,787.11	9,774.89	34,562.00
2021		26,041.96	8,520.04	34,652.00
2022		27,360.33	7,201.67	34,652.00
2023		28,745.44	5,816.56	34,652.00
2024-2026	_	94,579.26	8,423.97	103,003.23
Total	\$	225,106.83	50,706.40	275,813.23

As of December 31, 2017, the carrying value of the above bonds approximates the fair value of the bonds.

Summary of Municipal Debt		Year 2018	<u>Year 2017</u>	<u>Year 2016</u>
Bonds & Notes Issued	\$	225,107.00	247,563.00	268,937.00
Bonds & Notes Authorized But Not Issued	_	124,862.32	161,432.32	198,002.32
Net Bonds & Notes Issued and Authorized	_	_		
But Not Issued	\$_	349,969.32	408,995.32	466,939.32

# Summary of Statutory Debt Condition - Annual Debt Statement

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of 0.244%.

	<u>Gross Debt</u>	<u>Deductions</u>	Net Debt
School Debt	\$ 1,145,000.00	1,145,000.00	0.00
General Debt	349,969.32	0.00	349,969.32
	\$ 1,494,969.32	1,145,000.00	349,969.32

Net Debt \$349,969.32 ÷ Equalized Valuation Basis per N.J.S.A. 40A:2-2 as amended, \$168,608,485.67 = 0.208%.

# Borrowing Power Under N.J.S.A. 40A:2-6 as Amended

3 ½ % of Equalized Valuation Basis (Municipal)	\$	5,901,297.07
Net Debt	_	349,969.32
Remaining Borrowing Power	\$	5,551,327.75

The above information is in agreement with the Annual Debt Statement filed by the Borough of Folsom.

## **Note 7: BOND ANTICIPATION NOTES**

The Borough of Folsom had no outstanding notes at December 31, 2018. A bond ordinance was approved in 2012 for various general improvements which authorized debt of \$365,700. It is the Borough's intent to pay off the authorized debt through the Local Municipal Budget over ten years. The remaining authorized debt at December 31, 2018 and 2017 was \$124,862.32 and \$198,002.32, respectively.

## **Note 8: FUND BALANCES APPROPRIATED**

Fund balances at December 31, 2018 and 2017 which were appropriated and included as anticipated revenue in the current operating budget for the year ending December, 31, 2019 and 2018 were as follows:

	<u>2019</u>	<u>2018</u>
Current Fund	\$ 375,000.00	377,000.00

Municipalities are permitted to appropriate the full amount of fund balance, net of any amounts due from the State of New Jersey for Senior Citizens and Veterans Deductions, deferred charges, and cash deficit. The total amount of fund balance available to the Borough to appropriate in the 2019 budget is \$438,603.33 and \$334,335.29 in 2018.

# **Note 9: SCHOOL TAXES**

Local District School Taxes have been raised and a liability deferred by statute, resulting in the school tax payable set forth in the Current Fund liabilities as follows:

	Local District School Tax		
	Balance Balance		
	<u>12/31/18</u> <u>12/31/17</u>		
Balance of Tax	\$ 935,610.27	934,062.99	
Deferred	 871,162.00	871,162.00	
Tax Payable	\$ 64,448.27	62,900.99	

### Note 10: TAXES COLLECTED IN ADVANCE

Taxes collected in advance are recorded as cash liabilities in the financial statements. Following is a comparison of the liability for the previous two years:

	Balance	Balance
	12/31/18	12/31/17
Prepaid Taxes	\$ 39,319.59	67,532.20
Cash Liability for Taxes Collected in Advance	\$ 39,319.59	67,532.20

### **Note 11: PENSION FUNDS**

# **Description of Plans**

Substantially all of the Borough's employees are covered by the Public Employees' Retirement System cost sharing multiple-employer defined benefit pension plan which has been established by State Statute and is administered by the New Jersey Division of Pension and Benefits (Division). According to the State of New Jersey Administrative Code, all obligations of the System will be assumed by the State of New Jersey should the system terminate. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for the Public Employees Retirement System. This report may be obtained by writing to the Division of Pensions and Benefits, PO Box 295, Trenton, New Jersey, 08625 or the report can be accessed on the internet – <a href="http://www.state.nj.us/treasury/pensions/annrpts.shtml">http://www.state.nj.us/treasury/pensions/annrpts.shtml</a>.

# Public Employees' Retirement System

The Public Employees' Retirement System was established in January, 1955 under the provisions of N.J.S.A. 43:15A to provide retirement, death, disability and medical benefits to certain qualified members. The Public Employees' Retirement system is a cost-sharing multiple—employer plan. Membership is mandatory for substantially all full time employees of the State or any County, Municipality, School District or public agency provided the employee is not required to be a member of another State-administered retirement system or other state or local jurisdiction.

# Defined Contribution Retirement Plan (DCRP)

The Defined Contribution Retirement Program (DCRP) was established as of July 1, 2008 under the provisions of Chapter 92, P.L. 2008 and Chapter 103, P.L. 2008 (NJSA 43:15c-1 et seq). The DCRP is a cost-sharing multiple employer defined contribution pension fund. The DCRP provides eligible members and their beneficiaries with a tax-sheltered, defined contribution retirement benefit, along with life insurance and disability coverage. Vesting and benefit provisions are established by NJSA 43:15c-1 et seq.

# **Funding Policy**

The contribution policy is set by N.J.S.A. 43:15A, Chapter 62, P.L. of 1994, Chapter 115, P.L. of 1997 and N.J.S.A. 18:66, and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PERS provided for employee contributions of 7.38% through June 30, 2018 and 7.50% thereafter of employee's annual compensation, as defined. Employers are required to contribute at an actuarially determined rate in PERS. The current PERS rate is 12.91% of covered payroll. The Borough's contributions to PERS for the years ended December 31, 2018, 2017 and 2016 were \$38,808.16, \$36,213.00, and \$30,731.00.

The total payroll for the years ended December 31, 2018, 2017 and 2016 was \$331,734.67, \$332,253.80, and \$346,271.94. Payroll covered by PERS was \$276,052.00, \$270,339.00, and \$274,809.00.

### Significant Legislation

Chapter 78, P.L. 2011, effective June 28, 2011 made various changes to the manner in which the Public Employees' Retirement System (PERS) AND THE Police and Firemen's Retirement System (PFRS) operate and to the benefit provisions of those systems.

Chapter 78's provisions impacting employee pension and health benefits include:

• New members of the PERS hired on or after June 28, 2011 (Tier 5 members) will need 30 years of creditable service and age 65 for receipt of the early retirement benefit without a reduction of ¼ of 1% for each month that the member is under age 65.

- The eligibility age to qualify for a service retirement in the PERS is increased from age 63 to 65 for Tier 5 members.
- The annual benefit under special retirement for new PFRS members enrolled after June 28, 2011 (Tier 3 members), will be 60% instead of 65% of the member's final compensation plus 1% for each year of creditable service over 25 years but not to exceed 30 years.
- Increases in active member contribution rates. PERS active member rates increase from 5.5% of annual compensation to 6.5% plus an additional 1% phased-in over 7 years; PFRS active member rate increase from 8.5% to 10%. For fiscal year 2012, the member contribution rates increased in October 2011. The phase-in of the additional incremental member contribution rates for PES members will take place in July of each subsequent fiscal year.
- The payment of automatic cost-of-living adjustment (COLA) additional increases to current and future retirees and beneficiaries is suspended until reactivated as permitted by this law.
- New employee contribution requirements towards the cost of employer-provided health benefit coverage. Employees are required to contribute a certain percentage of the cost of coverage. The rate of contribution is determined based on the employee's annual salary and the selected level of coverage. The increased employee contributions will be phased in over a 4-year period for those employed prior to Chapter 78's effective date with a minimum contribution required to be at least 1.5% of salary.
- In addition, this new legislation changes the method for amortizing the pension systems' unfunded accrued liability (from a level percent of pay method to a level dollar of pay).

Chapter 1, P.L. 2010, effective May 21, 2010, made a number of changes to the State-administered retirement systems concerning eligibility, the retirement allowance formula, the definition of compensation, the positions eligible for service credit, the non-forfeitable right to a pension, the prosecutor's part of the PERS, special retirement under the PFRS, and employer contributions to the retirement systems.

Also, Chapter 1, P.L. 2010 changed the membership eligibility criteria for new members of PERS from the amount of annual compensation to the number of hours worked weekly. Also, it returned the benefit multiplier for new members of PERS to 1/60<sup>th</sup> from 1/55<sup>th</sup>, and it provided that new members of PERS have the retirement allowance calculated using the average annual compensation for the last five years of service instead of the last three years of service. New members of PERS will no longer receive pension service credit from more than one employer. Pension service credit will be earned for the highest paid position only. For new members of the PFRS, the law capped the maximum compensation that can be used to calculate a pension from these plans at the annual wage contribution base for social security, and requires the pension to be calculated using a three year average annual compensation instead of the last year's salary. This law also closed the Prosecutors Part of the PERS to new members and repealed the law for new members that provided a non-forfeitable right to receive a pension based on the laws of the retirement system in place at the time 5 years of pension service credit is attained. The law also requires the State to make its full pension contribution, defined a 1/7<sup>th</sup> of the required amount, beginning in fiscal years 2012.

Chapter 3, P.L. 2010, effective May 21, 2010, replaced the accidental and ordinary disability retirement for new members of the PERS with disability insurance coverage similar to that provided by the State to individuals enrolled in the State's Defined Contribution Retirement Program.

Chapter 92, P.L. 2007 implemented certain recommendations contained in the December 1, 2006 report of the Joint Legislative Committee on Public Employee Benefits Reform; established a DCRP for elected and certain appointed officials, effective July 1, 2007; the new pension loan interest rate became 4.69% per year, and an \$8.00 processing fee per loan was charged, effective January 1, 2008. The legislation also removed language from existing law that permits the State Treasurer to reduce employer pension contributions needed to fund the Funds and Systems when excess assets are available.

### **Note 12: PENSION LIABILITIES**

In 2012, the Governmental Accounting Standards Board issued GASB statement 68. This statement is effective for fiscal years beginning after June 15, 2014. This statement changes the method of reporting the Borough's pension liabilities. However, due to the fact that the Borough reports on the regulatory basis of accounting, no financial statement impact will be recognized.

The following represents the Borough's pension liabilities as June 30, 2018:

# **Public Employees' Retirement System**

The Borough has a liability of \$842,193.00 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Borough's proportion of the net pension liability was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2018, the Borough's proportion is 0.00427736880%, which was an increase of 3.85% from its proportion measured as of June 30, 2017.

For the year ended December 31, 2018, the Borough would have recognized pension expense of \$59,000.00. At December 31, 2018, the Borough would report deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:

	 red Outflows Resources	Deferred Inflows of Resources
Changes of assumptions	\$ 138,779	269,288
Difference between expected and actual experience	16,061	4,343
Net difference between projected and actual earnings		
on pension plan investments		7,900
Changes in proportion and differences between Boro.		
contributions and proportionate share of contributions	83,036	23,831
Total	\$ 237,876	305,362

Amounts that would be reported as deferred outflows of resources and deferred inflows of resources related to pensions would be recognized in pension expense as follows:

Year ended	
June 30,	
2019	\$ 2,723.02
2020	(4,666.84)
2021	(29,932.88)
2022	(26,817.83)
2023	(8,791.47)
Total	\$ (67,486.00)

# **Actuarial Assumptions**

The total pension liability for the June 30, 2018 measurement date was determined by an actuarial valuation as of July 1, 2017, which was rolled forward to June 30, 2018. This actuarial valuation used the following assumptions, applied to all periods in the measurement:

Inflation rate 2.25%

Salary increases:

Through 2026 1.65% - 4.15% (based on age)

Thereafter 2.65% - 5.15% (based on age)

Investment rate of return: 7.00%

Pre-retirement mortality rates were based on the RP-2000 Employee Preretirement Mortality Table for male and female active participants. For State employees, mortality tables are set back 4 years for males and females. For local employees, mortality tables are set back 2 years for males and 7 years for females. In addition, the tables provide for future improvements in mortality from the base year of 2013 using a generational approach based on the Conduent modified 2014 projection scale. Post-retirement mortality rates were based on the RP-2000 Combined Healthy Male and Female Mortality Tables (set back 1 year for males and females) for service retirements and beneficiaries of former members and a one-year static projection based on mortality improvement Scale AA. In addition, the tables for service retirements and beneficiaries of former members provide for future improvements in mortality from 2012 to 2013 using Projection Scale AA and using a generational approach based on the Conduent 2014 projection scale thereafter. Disability retirement rates used to value disabled retirees were based on the RP-2000 Disabled Mortality Table (set back 3 years for males and set forward 1 year for females).

The actuarial assumptions used in the July 1, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2011 to June 30, 2014. It is likely that future experience will not exactly conform to these assumptions. To the extent that actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more experience deviates, the larger the impact on future financial statements.

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2018) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2018 are summarized in the following table:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
	_	
Risk mitigation strategies	5.00%	5.51%
Cash equivalents	5.50%	1.00%
U.S. Treasuries	3.00%	1.87%
Investment grade credit	10.00%	3.78%
High yield	2.50%	6.82%
Global diversified credit	5.00%	7.10%
Credit oriented hedge funds	1.00%	6.60%
Debt related private equity	2.00%	10.63%
Debt related real estate	1.00%	6.61%
Private real estate	2.50%	11.83%
Equity related real estate	6.25%	9.23%
U.S. equity	30.00%	8.19%
Non-U.S. developed markets equity	11.50%	9.00%
Emerging markets equity	6.50%	11.64%
Buyouts/venture capital	8.25%	13.08%

### Discount Rate

The discount rate used to measure the total pension liability was 5.66% as of June 30, 2018. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.00%, and a municipal bond rate of 3.87% as of June 30, 2018, based on the Bond Buyer Go 20-Bond Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on the contribution rate in the most recent fiscal year. The State employer contributed 50% of the actuarially determined contributions and the local employers contributed 100% of the actuarially determined contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through June 30, 2046. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through June 30, 2043 and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

Sensitivity of the Borough's proportionate share of the net pension liability to changes in the discount rate.

The following presents the Borough's proportionate share of the net pension liability calculated using the discount rate of 5.66%, as well as what the Borough's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (4.66%) or 1-percentage point higher (6.66%) than the current rate:

	1%	Current Discount	1%
	Decrease	Rate	Increase
	(4.66%)	(5.66%)	(6.66%)
Borough's proportionate share of			
the net pension liability	\$ 1,012,529	842,193	\$ 699,378

Pension plan fiduciary net position.

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial report.

### **Note 13: DEFERRED COMPENSATION**

Employees of the Borough may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plans with Respect to Service for State and Local Governments).

The deferred compensation plan is available to all employees of the Borough. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death, or unforeseeable emergency.

An unrelated financial institution administers the deferred compensation plan. Under the terms of an IRC Section 457 deferred compensation plan, all deferred compensation and income attributable to the investment of the deferred compensation amounts held by the financial institution, until paid or made available to the employees or beneficiaries, are the property of the employees.

As part of its fiduciary role, the Borough has an obligation of due care in selecting the third party administrator. In the opinion of the Borough's legal counsel, the Borough has acted in a prudent manner and is not liable for losses that may arise from the administration of the plan.

### Note 14: ACCRUED SICK AND VACATION BENEFITS

Borough employees are permitted to accrue six (6) sick days per year which may be accumulated from year to year with a 25 day limitation. If the employee was hired prior to January 1, 1999, they are permitted to accumulate up to 36 days. Employees are not permitted to receive compensation for this accumulated time upon termination. Vacation is earned depending on length of service, with five (5) days permitted to be carried over to the following year provided notice is given thirty (30) days prior to the end of the year. Employees will be paid for this time, plus vacation earned in the current year, upon termination. Compensatory time will be paid upon termination only if the time was earned in the immediately preceding six months.

It is estimated that the current cost of such unpaid compensation would approximate \$3,413.52 in 2018 and \$3,431.02 in 2017. This amount is not reported either as an expenditure or liability. Effective January 1, 2002 the State of New Jersey is allowing municipalities to accrue a compensated absences liability. The Borough has elected not to accrue this liability as of December 31, 2018; but, instead is accounting for the expense on a pay-as-you-go basis.

### **Note 15: ECONOMIC DEPENDENCY**

The Borough of Folsom is not economically dependent on any one business or industry as a major source of tax revenue for the Borough.

### **Note 16: CONTINGENT LIABILITIES**

From time to time, the Borough is a defendant in legal proceedings relating to its operations as a municipality. In the best judgment of the Borough's management, the outcome of any present legal proceedings will not have an adverse material effect on the accompanying financial statements.

## **Note 17: RISK MANAGEMENT**

The Borough is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

<u>Property and Liability Insurance</u> –The Borough is a member of the Atlantic County Joint Insurance Fund and the Municipal Excess Liability Fund which also includes other municipalities throughout the region. The Borough is obligated to remit insurance premiums into these funds for sufficient insurance

coverage. There is an unknown contingent liability with the Atlantic County Municipal Joint Insurance Fund if there is a catastrophic insurance claim from any member of the fund. The Borough has a coverage limitation of \$100,000 under JIF and a coverage limitation of \$10,000,000 under MEL. There was no reduction in coverage and no claims in excess of coverage during 2018 or 2017. The Joint Insurance Fund issues its own financial report which may be obtained from the Atlantic County Joint Insurance Fund, PO Box 488, Marlton, NJ 08053

New Jersey Unemployment Compensation Insurance — The Borough has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan, the Borough is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The Borough is billed quarterly for amounts due to the State. The following is a summary of Borough contributions, employee contributions, reimbursements to the State for benefits and the ending balance of the Borough's trust fund for the current and prior two years:

Calendar	Borough	Employee	Interest	Amount	Ending
<u>Year</u>	Contributions	Contributions	<u>Earned</u>	Reimbursed	Balance
2018	0.00	740.72	20.72	0.00	27,386.33
2017	0.00	5,770.93	9.95	18.10	26,624.89
2016	0.00	2.504.83	8.49	466.32	20.862.11

### **Note 18: INTERFUND BALANCES**

As of December 31, 2018, the following interfunds were included on the balance sheets of the various funds of the Borough of Folsom:

	Due <u>From</u>	Due <u>To</u>
Current Fund:		
Grant Fund	\$	7,784.23
Grant Fund:		
Current Fund	7,784.23	
	\$ 7,784.23	7,784.23

The grant fund interfund was created as a result of funds received in the current fund but not yet expended for grant purposes. The Borough does not maintain a separate bank account for the Grant Fund.

## Note 19: LENGTH OF SERVICE AWARDS PROGRAM (UNAUDITED)

On August 9, 2001 Borough Council adopted an ordinance establishing the Length of Service Awards (LOSAP) Deferred Compensation Plan. This plan was approved by the voters of the Borough of Folsom by referendum at the general election in November of 2001. This plan is made available to all bona fide eligible volunteers who are performing qualified services which is defined as fire fighting and prevention services, emergency medical services and ambulance services pursuant to Section 457 of the Internal Revenue Code of 1986, as amended, except for provisions added by reason of the LOSAP as enacted into federal law in 1997. The establishment of this LOSAP also complies with New Jersey Public Law 1997, Chapter 388 and the LOSAP Document. Contributions by the Borough for qualified participants were \$0 for the 2018 and 2017 calendar years. The contributions are based on qualified service credits earned in the previous calendar year. Effective January 1, 2012, the volunteer fire company was dissolved by the Borough and no additional contributions will be made to the LOSAP program.

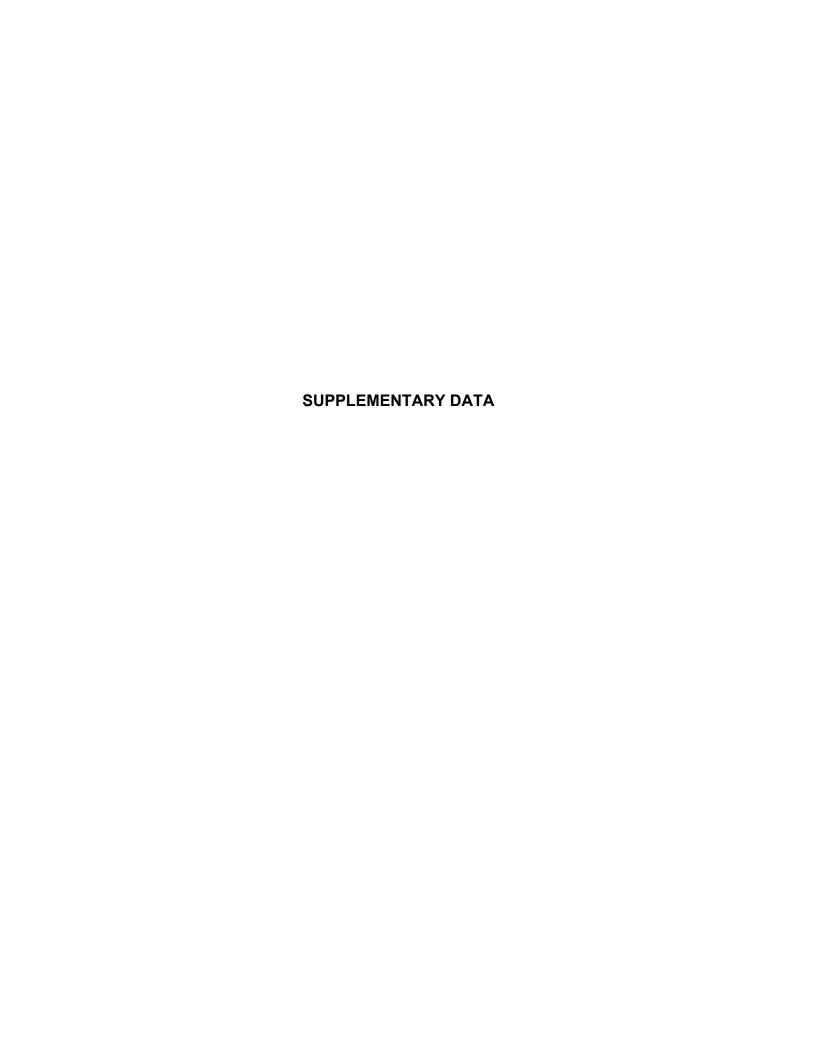
# Note 20: SANITARY LANDFILL

The Borough owns a landfill that has not been open for several years. Although the Borough has complied with monitoring requirements, the landfill has not been permanently closed in accordance with

the requirements of the Commissioner of the New Jersey Department of Environmental Protection, the Solid Waste Management Act, the Sanitary Landfill Closure and Contingency Fund Act, and the New Jersey Water Pollution Control Act. The Borough has been in communication with the Department of Environmental Protection to determine the specific requirements for this landfill. There is not sufficient information available to estimate the cost of closure or the required cost of post closure activity.

# **Note 21: SUBSEQUENT EVENTS**

The Borough has evaluated subsequent events through July 12, 2019, the date which the financial statements were available to be issued and noted no issues for disclosure or adjustment.







CERTIFIED PUBLIC ACCOUNTANTS

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## Independent Auditor's Report

The Honorable Mayor and Members of Borough Council Borough of Folsom, New Jersey

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the regulatory basis financial statements of the various funds and account group as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise Borough's basic financial statements, and have issued our report thereon dated July 12, 2019, which was adverse due to being presented in accordance with the New Jersey regulatory basis of accounting.

# **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Borough's control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the Borough's internal control. Accordingly, we do not express an opinion on the effectiveness of the Borough's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Borough's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an

opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Very truly yours,

FORD, SCOTT & ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

Harvey C. Cocozza, Jr.
Harvey C. Cocozza, Jr.
Certified Public Accountant
Registered Municipal Accountant
No. 551

July 12, 2019

# **AUDIT FINDINGS AND RESPONSES**

NONE

# STATUS OF PRIOR RECOMMENDATIONS

**NONE** 

# CURRENT FUND SCHEDULE OF CASH - TREASURER

	Curr	Current Fund			
Balance December 31, 2017	\$	708,396.12			
Increased by Receipts:					
Tax Collector	3,440,020.1	6			
Revenue Accounts Receivable	203,147.8	5			
Miscellaneous Revenue	23,346.6	9			
State of New Jersey:					
Senior Citizen and Veterans Deductions	20,232.1	9			
Marriage Licenses	325.0				
Reserve for JIF Safety Fees	2,525.0				
Federal and State Receivables	213,923.0	0			
	-	3,903,519.89			
		4,611,916.01			
Decreased by Disbursements:					
Current Year Appropriation	1,033,601.6	0			
Prior Year Appropriations	63,473.8	7			
County Taxes	940,848.9	1			
Local District School Taxes	1,869,675.7	2			
State of New Jersey:					
Marriage Licenses	450.0	0			
Property Tax Refunds	7,008.3	9			
Reserve for JIF Safety Fees	2,331.7	2			
Reserve for Revaluation	25,574.4				
Federal and State Disbursements	74,210.9	11			
	-	4,017,175.52			
Balance December 31, 2018	\$	594,740.49			

# CURRENT FUND SCHEDULE OF CURRENT CASH - COLLECTOR

Balance December 31, 2017		\$ -
Increased by Receipts:		
Prepaid Taxes	39,319.59	
Taxes Receivable	3,381,363.44	
Revenue Accounts Receivable	18,366.20	
Tax Title and Other Liens	970.93	
		 3,440,020.16
		3,440,020.16
Payments to Treasurer		 3,440,020.16
Balance December 31, 2018		\$ -

# See Accompanying Auditor's Report

# CURRENT FUND SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

Balance Dec. 31, 2018	(0.00)	(0.00)	106,109.16	106,109.16												
Cancelled			10,348.66	10,348.66												
Transferred to Foreclosed Property																
Transferred To Tax Title Lien	550.26	550.26	3,669.31	4,219.57	d Veterans											
Overpayments Applied		•			Cash Receipts Senior Citizens and Veterans	:	3,483,278.41					939,100.76	1,871,223.00		672,954.65	3,483,278.41
s by Cash 2018	106,226.55	106,226.55	3,295,619.08	3,401,845.63	3,381,363.44 20,482.19 3,401,845.63	3,474,246.38 9,032.03		841,493.49	56,275.84	36,703.04	2,194.60	2,455.79		665,846.15 7,108.50		
Collections by Cash 2017 201			67,532.20	67,532.20	. "	·						•		·		
Overpayments Created												ω				
Added Taxes			9,032.03	9,032.03		/ Tax ::4-63.1 et. Seq.)		Faxes	axes	axes	ace Taxes	County Added and Omitted Taxes  Total County Taxes	trict Tax	Local Tax for Municipal Purposes Add: Additional Tax Levied		
Current Year Levy			3,474,246.38	3,474,246.38		Year Tax Levy Tax Yield: General Property Tax Added Taxes (54:4-63.1 et. Seq.)	Tav levv.	General County Taxes	County Library Taxes	County Health Taxes	County Open Space Taxes	County Added at	Local School District Tax	Local Tax for Municipal Purp Add: Additional Tax Levied		
Balance Dec. 31, 2017	106,776.81	106,776.81		106,776.81		Analysis of Current Year Tax Levy Tax Yield: General Prop Added Taxes										
Year	2017 \$	•	2018	φ"												

# CURRENT FUND SCHEDULE OF TAX TITLE AND OTHER LIENS

Balance December 31, 2017	\$	17,458.90
Increased by:		
Transfers from Taxes Receivable	4,219.57	
Interest and Costs Accrued by Sale of April 4, 2018	87.79	
or April 4, 2010	07.79	4,307.36
		21,766.26
Decreased by: Collections	970.93	
Concentra	370.00	970.93
Balance December 31, 2018	\$	20,795.33

See Accompanying Auditor's Report

# CURRENT FUND SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE

		Balance	Accrued	Collected by	ed by	Balance
	ļ	Dec. 31, 2017	in 2018	Collector	Treasurer	Dec. 31, 2018
Code Enforcement: Building Permits	↔		3,870.00		3,870.00	
Municipal Court: Fines and Costs		5,330.02	7,110.27	0000	12,440.29	•
Interest and Costs on Taxes Interest Earned on Investments and Deposits Energy Receipts Tax			18,306.20 755.56 180,031.00	18,300.20	755.56 180,031.00	
Consolidated Municipal Property Tax Relief Act			6,051.00		6,051.00	
	<u> </u>	5,330.02	216,184.03	18,366.20	203,147.85	

# CURRENT FUND SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR

			Balance			
		Balance	After	Paid or	Balance	Over-
	-	Dec. 31, 2017	Transfers	Charged	Lapsed	Expended
OPERATIONS WITHIN "CAPS" GENERAL GOVERNMENT						
Borough Council						
Other Expenses	\$	282.00	282.00	130.00	152.00	
Municipal Clerk						
Other Expenses		3,769.75	3,769.75	448.61	3,321.14	
Financial Administration		4 500 05	4 500 05	400.00	4 000 05	
Other Expenses		1,523.95	1,523.95	130.00	1,393.95	
Assessment of Taxes		1,320.50	1 220 50	217.76	1 100 74	
Other Expenses Legal Services and Costs		1,320.50	1,320.50	217.70	1,102.74	
Other Expenses		6,166.00	6,166.00	702.00	5,464.00	
Engineering Services and Costs		0,100.00	0,100.00	702.00	3,404.00	
Other Expenses		27,607.00	27,607.00	12,499.18	15,107.82	
Planning Board		,	,	,	,	
Other Expenses		3,652.37	3,652.37	220.00	3,432.37	
Insurance						
General Liability		33,017.64	33,017.64	16,951.00	16,066.64	
Municipal Court						
Other Expenses		272.15	272.15	35.00	237.15	
STREETS AND ROADS						
Road Repairs and Maintenance						
Other Expenses		16,108.70	16,108.70	13,108.70	3,000.00	
Building and Grounds						
Other Expenses		10,432.49	10,432.49	657.11	9,775.38	
Solid Waste Collection						
Other Expenses		8,321.29	8,321.29	7,025.27	1,296.02	
Solid Waste Deposal Costs		6,064.77	6,064.77	4,806.92	1,257.85	
STATE UNIFORM CONSTRUCTION CODE						
Construction Official						
Other Expenses		1,966.42	1,966.42	223.42	1,743.00	
RECREATION AND EDUCATION						
Parks Commission						
Other Expenses		4,522.00	4,522.00	2,034.02	2,487.98	
Other Expenses		4,322.00	4,322.00	2,034.02	2,407.90	
UTILITIES						
Electricity & Natural Gas		8,264.32	8,264.32	2,624.56	5,639.76	
Telecommunication Costs		3,168.40	3,168.40	198.12	2,970.28	
Petroleum Products		5,622.76	5,622.76	1,462.20	4,160.56	
All Other Accounts - No Change	-	41,104.79	41,104.79	<u>-</u>	41,104.79	
	\$	183,187.30	183,187.30	63,473.87	119,713.43	<u>-</u>

# CURRENT FUND SCHEDULE OF LOCAL DISTRICT SCHOOL TAX

Balance December 31, 2017 School Tax Payable School Tax Deferred	\$  62,900.99 871,162.00	934,062.99
Increased by: Levy - School Year July 1, 2017 to June 30, 2018	-	1,871,223.00 2,805,285.99
Decreased by: Payments	-	1,869,675.72
Balance December 31, 2018 School Tax Payable School Tax Deferred	 64,448.27 871,162.00	935,610.27
Current Year Liability for Local School District School Tax: Tax Paid Tax Payable Ending	-	1,869,675.72 64,448.27
		1,934,123.99
Less: Tax Payable Beginning	_	62,900.99
Amount Charged to Current Year Operations	\$ =	1,871,223.00

CURRENT FUND SCHEDULE OF FEDERAL AND STATE GRANTS RECEIVABLE

Purpose	_	Balance Dec. 31, 2017	Transferred From 2018 Revenues	Received	Cancelled	Balance Dec. 31, 2018
FEDERAL GRANTS:	e					
Community Development Block Grant	9	24,362.63	15,000.00	16,609.00		22,753.63
Total Federal		24,362.63	15,000.00	16,609.00		22,753.63
<b>STATE GRANTS:</b> NJ Transportation Trust Fund Authority Recycling Tonnage Grant		190,000.00	282,000.00 3,588.22	190,000.00 3,221.92	(366.30)	282,000.00
Total State		190,000.00	285,588.22	193,221.92	(366.30)	282,000.00
LOCAL GRANTS: Municipal Alliance Program		5,813.25	8,164.00	7,314.00	(1,563.25)	5,100.00
Total Local		5,813.25	8,164.00	7,314.00	(1,563.25)	5,100.00
	<b>∥</b> <del>છ</del>	220,175.88	308,752.22	217,144.92	(1,929.55)	309,853.63
		Unappr	Cash Unappropriated Reserves	213,923.00 3,221.92		
				217,144.92		

See Accompanying Auditor's Report

See Accompanying Auditor's Report

# CURRENT FUND SCHEDULE OF APPROPRIATED RESERVES FOR FEDERAL AND STATE GRANTS

		Balance December 31, 2017	nber 31, 2017					
	ļ	Appropriated	Reserve for Encumbrances	2018 Appropriations	Disbursed	Encumbrances	Cancelled	Balance Dec. 31, 2018
FEDERAL GRANTS:	6							
Community Development Block Grant	9	9,496.63	14,866.00	15,000.00	16,609.00			22,753.63
Total Federal		9,496.63	14,866.00	15,000.00	16,609.00			22,753.63
STATE GRANTS: Recycling Tonnage Grant Clean Communities NJ Transportation Trust Fund Authority Act Sustainable Jersey Grant		16,201.05 6,315.60 8,630.00	13,713.11	3,588.22 6,039.46 282,000.00 2,000.00	12,426.26 12,355.06 22,343.11 1,845.89		(366.30)	6,996.71 0.00 282,000.00 154.11
Total State		31,146.65	13,713.11	293,627.68	48,970.32		(366.30)	289,150.82
LOCAL GRANTS: Atlantic County Drug Alliance-County		6,456.31		10,205.00	8,631.59		(2,296.31)	5,733.41
Total Local		6,456.31		10,205.00	8,631.59		(2,296.31)	5,733.41
	<del>∨</del>	47,099.59	28,579.11	318,832.68	74,210.91	1	(2,662.61)	317,637.86

See Accompanying Auditor's Report

CURRENT FUND SCHEDULE OF FEDERAL AND STATE GRANTS - UNAPPROPRIATED RESERVES

Balance Dec. 31, 2018		•
Received		
Transferred To 2018 Approproriations	3,221.92	3,221.92
Balance Dec. 31, 2017	3,221.92	3,221.92
I	↔	∥ ∽
Purpose	STATE GRANTS: Recycling Tonnage Grant	Total State

# TRUST FUND SCHEDULE OF CASH - TREASURER

	_	Animal C	Control	Oth	er
Balance December 31, 2017	\$		587.73		154,041.63
Increased By: State Dog License Fees Municipal Dog License Fees Cat License Fees		133.20 726.80 370.00			
Unemployment Claims Escrow Deposits Small Cities Receipts Tax Title Lien Premiums				761.44 29,301.47 51.41 4,500.00	
Storm Recovery Trust Community Garden Tax Title Lien Redemption Payroll and Deductions				2,901.00 140.00 27,886.80 356,026.63	
	_		1,230.00		421,568.75
			1,817.73		575,610.38
Decreased By: Paid to State of NJ Dog Fund Expenditures Escrow Payments Tax Title Lien Premiums Tax Title Lien Redemptions Payroll and Deductions	_	139.80 1,298.98		50,460.50 5,200.00 27,886.80 355,813.65	
		_	1,438.78	_	439,360.95
Balance December 31, 2018		=	378.95	=	136,249.43
Analysis of December 31, 2018 Balance Payroll Deductions Unemployment Trust Developer's Escrow Tax Title Lien Redemption					14.62 27,386.33 41,288.65 300.00
Small Cities Revolving Loan Trust	•			_	67,259.83
	\$			_	136,249.43

# TRUST FUND SCHEDULE OF RESERVE FOR ANIMAL CONTROL FUND EXPENDITURES

Balance December 31, 2017	\$		581.13
Increased by:  Dog License Fees Collected  Cat License Fees Collected		726.80 370.00	
			1,096.80
			1,677.93
Decreased by:			
Expenditures under N.J.S.A. 4:19-15.11: Cash		1,298.98	
			1,298.98
Balance December 31, 2018	\$		378.95
License Fees Collected			
	<u>Year</u>	<u>Amount</u>	
	2017	1,337.00	
	2016	1,334.20	
		2,671.20	

# TRUST FUND SCHEDULE OF AMOUNT DUE TO/(FROM) STATE OF NEW JERSEY ANIMAL CONTROL FUND

Balance December 31, 2017	\$	6.60
Increased By:		
Collected in 2016		
State License Fees	81.00	
Pilot Clinic Fund Fees	16.20	
Animal Population Control Fees	36.00	
		133.20
		139.80
Decreased By: Payments		139.80
Balance December 31, 2018	\$	

See Accompanying Auditor's Report

TRUST - OTHER FUNDS SCHEDULE OF MISCELLANEOUS RESERVES FOR THE YEAR ENDED DECEMBER 31, 2018

		Increased by	ed by	Decreased by	l by	
Reserve	Balance Dec. 31, 2017	Receipts	Other	Disbursements	Other	Balance Dec. 31, 2018
Unemployment Compensation Trust	\$ 26,624.89	761.44				27,386.33
Developers Escrow	59,406.68	29,301.47		50,460.50		38,247.65
Tax Title Lien Premiums	1,000.00	4,500.00		5,200.00		300.00
Tax Title Lien Redemptions	1	27,886.80		27,886.80		(00.00)
Payroll Deductions	(198.36)	356,026.63		355,813.65		14.62
Small Cities Revolving Loan Trust	67,208.42	51.41				67,259.83
Storm Recovery Trust	1	2,901.00				2,901.00
Community Garden		140.00				140.00
	\$ 154,041.63	421,568.75		439,360.95	-	136,249.43

#### GENERAL CAPITAL FUND SCHEDULE OF CASH - TREASURER

Balance December 31, 2017	\$	56,222.38
,	00.00 70.00	
		46,570.00
Decreased by:  Due to Current Fund	<u>-</u>	102,792.38
		<del>-</del>
Balance December 31, 2018	\$	102,792.38

# See Accompanying Auditor's Report

### GENERAL CAPITAL FUND ANALYSIS OF CASH

Balance	Dec. 31, 2018	57,479.47 70,175.23	(124,862.32)	102,792.38
Transfers	То		100,000.00	100,000.00
Tran	From	100,000.00		100,000.00
Disbursements	Miscellaneous			
Disbur	Improvement Authorizations			
Receipts	Miscellaneous		36,570.00	36,570.00
Re	Budget Appropriation	10,000.00		10,000.00
Balance	Dec. 31, 2017	57,479.47 160,175.23	(161,432.32)	56,222.38
		₩		∥ ∽
		Fund Balance Capital Improvement Fund	Improvement Authorizations. 8-2012 Various General Improvements 7-2018 Borough Parking Lot Improvements	

#### GENERAL CAPITAL FUND DEFERRED CHARGES TO FUTURE TAXATION - FUNDED

Balance December 31, 2017	\$ 247,563.00
Decreased by: 2018 Budget Appropriation to Pay Bonds:	
Municipal Bonds	 22,456.00
Balance December 31, 2018	\$ 225,107.00

GENERAL CAPITAL FUND SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

	Unexpended Improvement	Authorizations		
Analysis of Balance		Expenditures	124,862.32	124,862.32
	Bond Anticipation	Notes		
	Balance	Dec. 31, 2018	124,862.32	124,862.32
	Cancelled	Authorization		
	Raised in 2018	Budget	36,570.00	36,570.00
	2018	Authorizations		
	Balance	Dec. 31, 2017	161,432.32	161,432.32
			↔	∥ ∽
		Improvement Description	Various General Improvements	
		Ord #	8-2012	

#### GENERAL CAPITAL FUND SCHEDULE OF CAPITAL IMPROVEMENT FUND

Balance December 31, 2017	\$ 160,175.23
Increased by: Budget Appropriation	10,000.00
Decreased by: Appropriated to Finance Improvement Authorization	 100,000.00
Balance December 31, 2018	\$ 70,175.23

## See Accompanying Auditor's Report

GENERAL CAPITAL FUND SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

		per 31, 2018	Unfunded			
		Balance Decemb	Funded Unfunded	100,000.00	100 000 00	
			Cancelled			
			Encumpered			
		Paid or	Charged			
zations	Deferred Charges to	Future	Taxation			
Authoriz		Other	Other	Funding	100,000.00	100 000 00
		sember 31, 2017	Funded Unfunded			
		Balance Dec	Funded	ь		
			Amount	100,000		
		Ord.	Date	11/13/18		
			Improvement Description	Borough Parking Lot Improvements		
			# puO	7-2018		

See Accompanying Auditor's Report

## GENERAL CAPITAL FUND SCHEDULE OF GENERAL SERIAL BONDS PAYABLE

Balance Dec. 31, 2018															225,107.00	225,107.00
Decreased															22,456.00	22,456.00
Increased																•
Balance Dec. 31, 2017															247,563.00	247,563.00
Interest Rate	₩														2.00%	↔
Maturities of Bonds Outstanding December 31, 2018 Date	11,651	11,942	12,546	12,860	13,182	13,511	13,849	14,195	14,550	14,914	15,287	15,669	16,061	16,461	16,190	
Maturities Outst Decembe Date	1/18/19	1/18/19	7/18/20	1/18/21	7/18/21	1/18/22	7/18/22	1/18/23	7/18/23	1/18/24	7/18/24	1/18/25	7/18/25	1/18/26	7/18/26	
Amount of Original Issue	534,000															
Date of Issue	7/18/96															
Purpose	Acquisition of Land, Renovations, and Addition to Borough Hall															

See Accompanying Auditor's Report

# GENERAL CAPITAL FUND SCHEDULE OF BOND AND NOTES AUTHORIZED BUT NOT ISSUED

Balance Dec. 31, 2018	124,862.32	124,862.32
Paid Through Budget	36,570.00	36,570.00
Cancelled Authorization	ı	
Debt Issued		
2018 Authorizations		
Balance Dec. 31, 2017	161,432.32	161,432.32
	<del>∨</del>	. ↔
Improvement Description	Various General Improvements	
Ordinance Number	8-2012	



#### **BOROUGH OF FOLSOM**

#### PART II

### YEAR ENDED DECEMBER 31, 2018



#### **GENERAL COMMENTS**

#### Contracts and Agreements Required to be Advertised for N.J.S. 40A:11-4

N.J.S. 40A:11-4 states "Every contract or agreement, for the performance of any work or the furnishing or hiring of any materials or supplies, the cost of the contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only after public advertising for bids and bidding therefore, except as provided otherwise in this act or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding in the aggregate \$17,500, except by contract or agreement". Effective July 1, 2010, the bid threshold was increased to \$40,000 for municipalities with a Qualified Purchasing Agent. On August 11, 2011 the Borough Council appointed a Qualified Purchasing Agent and adopted a resolution to increase the bid threshold to \$40,000.

The governing body of the municipality has the responsibility of determining whether the expenditures of any category will exceed \$40,000 within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Borough Counsel's opinion should be sought before a commitment is made.

The minutes indicated no contracts were bid in 2018.

The minutes indicate resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S. 40A:11-5.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear cut violations existed.

My examination of expenditures did not reveal individual payments, contracts or agreements in excess of \$40,000 "for the performance of any work or hiring of any materials or supplies", other than those where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S. 40A:11-6.

#### **Collection of Interest on Delinquent Taxes and Assessments**

The statute provides the method for authorizing interest and the maximum rates to be charged for the nonpayment of taxes or assessments on or before the date when they become delinquent.

The governing body on January 8, 2018 adopted the following resolution authorizing interest to be charged on delinquent taxes:

WHEREAS, NJSA 54:5-67 permits the governing body of each municipality to fix the rate of interest to be charged for nonpayment of taxes or assessments subject to any abatement or discount for the payment of taxes as provided by law.

NOW, THEREFORE BE IT RESOLVED, by the Mayor and Council of the Borough of Folsom, County of Atlantic and State of New Jersey, as follows:

The Tax Collector is hereby authorized and directed to charge eight percent (8%) per annum on the first \$1,500 of taxes becoming delinquent as due date and eighteen percent (18%) per annum on any amount of taxes in excess of \$1,500 becoming delinquent after the due date and if a delinquency is in excess of \$10,000 and remains in arrears beyond December 31<sup>st</sup>, an additional penalty of six percent (6%) shall be charged against the delinquency.

There will be a ten (10) day grace period of quarterly tax payments made by cash, check, or money order. If payments are not received within the grace period, interest is then calculated from the date when the payment was originally due, until the date of actual payment.

#### **Delinquent Taxes and Tax Title Liens**

The last tax sale was held on April 4, 2018 and was complete. There were no properties in bankruptcy as of December 31, 2018.

The following comparison is made of the number of the tax title liens receivable on December 31 of the last three years:

<u>Year</u>	Number of Liens
2018	21
2017	17
2016	50

#### **Verification of Delinquent Taxes and Other Charges**

A test verification of delinquent charges and current payments was made in accordance with the regulation of the Division of Local Government Services, including the mailing of verification notices as follows:

<u>Type</u>	Number Mailed
Payment of 2018 and 2019 Taxes	10
Delinquent Taxes	10
Tax Title Liens	0

#### **Comparison of Tax Levies and Collections Currently**

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

Currently							
			Cash	Percent of			
<u>Year</u>		Tax Levy	Collections	<u>Collections</u>			
2018	\$	3,483,278.41	3,363,151.28	96.55%			
2017		3,503,491.09	3,359,707.09	95.90%			
2016		3,368,202.48	3,204,686.38	95.15%			
2015		3,326,794.29	3,195,603.86	96.06%			
2014		3,301,280.55	3,150,845.06	95.44%			

#### **Comparative Schedule of Tax Rate Information**

	<u>2018*</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Tax Rate	2.004	3.240	3.124	3.051	3.055
Apportionment of Tax Rate:					
Municipal	0.384	0.616	0.607	0.597	0.590
County	0.540	0.894	0.804	0.779	0.816
Local School	1.080	1.730	1.713	1.675	1.649
Assessed Valuation	173,365,600	107,936,899	107,539,899	108,448,913	107,996,651

<sup>\* -</sup> The Borough conducted a revaluation effective for 2018.

#### {This space intentionally left blank}

#### **Delinquent Taxes and Tax Title Liens**

This tabulation includes a comparison, expressed in percentage, of the total of delinquent taxes and tax title liens, in relation to the tax levies of the last five years.

Amount of Tax Title	Amount of Delinquent	Total	Percentage Of Tax
<u>Liens</u>	<u>Taxes</u>	<u>Delinquent</u>	<u>Levy</u>
20,795.33	106,109.16	126,904.49	3.64%
17,458.90	106,776.81	124,235.71	3.55%
88,043.16	91,233.56	179,276.72	5.32%
82,516.53	120,151.38	202,667.91	6.09%
71,172.57	128,174.60	199,347.17	6.04%
	Tax Title <u>Liens</u> 20,795.33 17,458.90 88,043.16 82,516.53	Tax TitleDelinquentLiensTaxes20,795.33106,109.1617,458.90106,776.8188,043.1691,233.5682,516.53120,151.38	Tax Title         Delinquent         Total           Liens         Taxes         Delinquent           20,795.33         106,109.16         126,904.49           17,458.90         106,776.81         124,235.71           88,043.16         91,233.56         179,276.72           82,516.53         120,151.38         202,667.91

#### **Uniform Construction Code**

The Borough of Folsom construction code official is in compliance with uniform construction code rules NJAC 5:23.17(b)2 and NJAC 5:23.4.17(b)3. The Borough turned over the uniform construction code office to the State in 2017.

#### **RECOMMENDATIONS**

NONE

The problems and weaknesses noted in my review were not of such magnitude that they would affect my ability to express an opinion on the financial statements taken as a whole.

Should any questions arise as to my comments or recommendations, or should you desire assistance in implementing my recommendations, please do not hesitate to call me.

Very truly yours,

FORD, SCOTT & ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

Harvey C. Cocozza, Jr.
Harvey C. Cocozza, Jr.
Certified Public Accountant
Registered Municipal Accountant
No. 551

July 12, 2019